

Message Text

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ACTION ARA-14

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E.O. 11652: GDS
TAGS: AMGT, PFOR, PE
SUBJECT: GOALS AND OBJECTIVES

REF: (A) STATE 034007, (B) STATE 036282

IN ACCORDANCE WITH PARA 2, REF A, FOLLOWING IS SUMMARY CABLE
KEYED TO ROMAN NUMERALS (REF B):

I. INDIVIDUAL HUMAN RIGHTS. THE FIRST THREE GOALS ARE INTER-RELATED; SUCCESS IN PROMOTING HUMAN RIGHTS AND A RETURN TO ELECTED GOVERNMENT IS LIKELY TO DEPEND ON HOW EFFECTIVELY THE GOVERNMENT DEALS WITH THE ECONOMIC CRISIS. ON INDIVIDUAL HUMAN RIGHTS, WE REQUEST AND RECEIVE INFO FROM GOP REGARDING ALLEGATIONS OF HUMAN RIGHTS VIOLATIONS, MAINTAIN CONTACTS WITH LOCAL AMNESTY INTERNATIONAL REP AND ELEMENTS OF THE LABOR MOVEMENT THAT PROVIDE INFORMATION AND ASSESSMENTS ON THIS SUBJECT. WE PUBLICLY COMMEND RELATIVELY GOOD HUMAN RIGHTS RECORD OF MORALES BERMUDEZ' GOVERNMENT AND PRIVATELY WILL CONTINUE TO URGE JUDICIAL REFORM AND OTHER MEASURES NEEDED TO TRANSLATE THE GOP'S COMMITMENT TO HUMAN RIGHTS INTO FULL REALITY.

II. ECONOMIC/SOCIAL RIGHTS. MISSION WILL CONTINUE EMPHASIZING THE IMPORTANCE OF COMPLYING WITH IMF PROGRAM. WE WILL
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COMPLEMENT ACTIVITIES OF OTHER USG ELEMENTS IN MONITORING GOP'S PERFORMANCE AND MAINTAINING LIAISON WITH PRIVATE BANKS TO INSURE THAT POSITIVE STEPS PERU TAKES ARE REFLECTED IN ITS INTERNATIONAL CREDIT STANDING. MISSION IS EXPLORING WITH WASHINGTON AGENCIES MEANS TO ASSIST PERU OVERCOME CRISIS. PL-480 TITLE I, AN EXPANDED TITLE II PROGRAM, AND OTHER AID PROJECTS TO ASSIST THE RURAL AND URBAN POOR, ARE EITHER UNDERWAY

OR BEING DEVELOPED. A PL 480, TITLE III PROGRAM WHICH WOULD HELP TO MAINTAIN INVESTMENT AND EMPLOYMENT LEVELS IN THE RURAL SECTOR DURING THE DIFFICULT PERIOD LEADING TO ELECTIONS, HAS BEEN PROPOSED. EXIM SHOULD BE AS FORTHCOMING AS POSSIBLE DURING THIS PERIOD. THE MISSION WILL MAINTAIN CLOSE LIAISON WITH LIMA REPS OF BILATERAL AND INTERNATIONAL AID DONORS TO ENCOURAGE DONOR COORDINATION.

III. RETURN TO DEMOCRACY. MISSION WILL PUBLICLY AND PRIVATELY SUPPORT MORALES BERMUDEZ' COMMITMENT AS BEST HOPE FOR SCHEDULED TRANSITION TO DEMOCRACY. WE ARE IN FREQUENT OPEN CONTACT WITH POLITICAL LEADERS AND INDEPENDENT JOURNALISTS, MAKING CLEAR OUR FULL SUPPORT FOR THE RETORNO PROCESS. INITIAL PROCESS OF SECURING AIFLD'S RETURN TO PERU IS UNDERWAY AND PROGRAM SHOULD BE INITIATED DURING NEXT FEW MONTHS. USIS WILL SUPPORT GOALS I - III THROUGH APPROPRIATE MEDIA PLACEMENT DESIGNED TO PORTRAY US VIEWS ON HUMAN RIGHTS.

IV. NARCOTICS. MISSION SUPPORTS PILOT PROJECT IDENTIFYING AND LIMITING COCA PRODUCTION (\$756,000), SUPPORTING INVESTIGATIVE POLICE (\$640,000) AND RESEARCH, INCLUDING JUDICIAL REFORM, ITEM I (\$75,000). PROGRAM WILL INITIALLY REQUIRE ONE U.S. NARCOTICS ADVISOR AND UP TO FOUR LOCAL PERSONNEL. FY 79 PROGRAM EXPANDING THESE EFFORTS ESTIMATED AT \$2.4 MILLION. WE ARE SUPPORTING A REGIONAL MEETING IN LIMA OF OFFICIAL DEALING WITH NARCOTICS.

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V. ARMS LIMITATIONS. BASED ON THE COMMITMENT OF MORALES BERMUDEZ TO PRESIDENT CARTER, EMBASSY WILL KEEP GOP FULLY AWARE THAT ANY BREACH IN THIS UNDERTAKING WOULD HAVE SERIOUS NEGATIVE EFFECT ON OUR RELATIONS. WE WILL ENCOURAGE PERUVIANS TO TAKE PART IN REGIONAL CONFERENCES ON ARMS LIMITATIONS OR OTHER FORUMS LIKELY TO PROMOTE PEACEFUL RESOLUTION OF CONFLICTS BY CONSULTATION OR ARBITRATION. MISSION HOPES LIMITED US MILITARY SUPPLY, TRAINING AND EXCHANGE PROGRAMS CAN BE MAINTAINED AT CURRENT LEVEL FOR COMING YEAR AS MEANS OF ACCESS TO PERUVIAN MILITARY DIRECTLY INVOLVED IN ARMS ISSUE.

VI. REGIONAL COOPERATION. MISSION WILL LOOK FOR OPPORTUNITIES TO ENCOURAGE PERUVIAN VISITS AND INVITATIONS TO ITS NEIGHBORS (ESPECIALLY AMONG HIGH-LEVEL MILITARY). WE WILL URGE THE GOP TO KEEP SENSITIVE PERUVIAN-ECUADOREAN DISCUSSIONS IN PRIVATE CHANNELS AND CONTINUE THE DIALOGUE. WITH DEPARTMENT'S GUIDANCE, EMBASSY CAN SOUND OUT GOP TO FIND OUT WHAT FORMS OF COMPENSATION OR COMPROMISE PERU MIGHT CONSIDER FOR ACCEPTING A BOLIVIAN CORRIDOR ARRANGEMENT. WE WILL BE PREPARED TO URGE A CONSTRUCTIVE PERUVIAN ATTITUDE WHEN AND IF BOLIVIAN-PERUVIAN-CHILEAN DISCUSSIONS RESUME. THE MISSION WILL EXPAND RELATIONSHIPS

WITH ANDEAN PACT STAFF AND WORK WITH WASHINGTON TO REFINE AID/W'S TENTATIVE REGIONAL PROGRAM. MISSION WILL EXPLORE POSSIBILITY OF ACCREDITING AN ANDEAN PACT OBSERVER AS A TANGIBLE INDICATION OF US SUPPORT FOR REGIONAL INTEGRATION EFFORTS.

VII. GLOBAL ISSUES. ON GENERAL MULTILATERAL ISSUES, MISSION WILL CONTINUE TO MAKE PRESENTATION OF US VIEWS AT HIGH LEVELS, BUT THE PROSPECT IS THAT PERU WILL REMAIN ONE OF THE RELATIVELY HARD LINERS ON MOST NORTH-SOUTH QUESTIONS. WE WILL CONTINUE CONSULTATIONS ON LOS EMPHASIZING SPECIFIC AND ACCEPTING AREAS OF DISAGREEMENT. COPPER PRODUCER/CONSUMER MEETINGS OFFER OPPORTUNITY TO ALLEVIATE PERUVIAN ECONOMIC CRISIS AS WELL AS TO TEST MORE PRAGMATIC PERUVIAN ATTITUDES ON NORTH-SOUTH ISSUES. MISSION WILL SEEK WAYS TO OFFER TECHNICAL ASSISTANCE, SUCH AS
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ADVISOR IN AREA OF TUNA FISHING TO PREVENT INCIDENTAL PORPOISE KILLING. GOP HAS MODERATED WHALE CATCHES AND APPEARS TO BE READY TO JOIN IWC PARTLY AS A RESULT OF MISSION'S REPRESENTATIONS. USIS WILL ARRANGE DIRECT DIALOGUE BETWEEN INFLUENTIAL PERUVIANS AND AMSPECS.

VIII. TRADE AND INVESTMENT. WITHIN CONSTRAINTS OF THE CURRENT ECONOMIC CRISIS, MISSION WILL CONTINUE TO PROMOTE US SALES THROUGH PARTICIPATION IN INTERNATIONAL PACIFIC FAIR, SEVERAL CATALOG AND VTR SHOWS AND POTENTIAL BUYER SHOWS IN US, AND USIS-PRODUCED COMMERCIAL BULLETIN. RECONSIDERATION OF EXIM'S POLICY TOWARD PERU WOULD GO LONG WAY IN SUPPORT OF EXPORT PROMOTION AS WELL AS COMPLEMENT OTHER USG INITIATIVES NOTED UNDER II. WE WILL CONTINUE TO ENCOURAGE PERUVIANS TO FOLLOW UP ON RECENT STEPS SUCH AS FACILITATION OF PROFIT REMITTANCES AND REINVESTMENT, WHICH TEND TO LIBERALIZE THE COUNTRY'S INVESTMENT REGIME.

IX. BILATERAL COMMUNICATIONS. USIS CONTINUES EFFORTS TO PROMOTE BORDER UNDERSTANDING BETWEEN US AND PERU. WITH THE MOVEMENT TOWARD DEMOCRACY, USIS CONTACTS WITH PRESS, RADIO AND TV WILL BE MORE IMPORTANT AND PRODUCTIVE AS MEDIA WILL HAVE MORE FREEDOM TO SEE MATERIAL ON US POLICIES. BURGEONING POLITICAL ACTIVITY AND EMERGENCE OF NEW YOUNGER GENERATION OF POLITICAL LEADERS PUTS PREMIUM ON IMAGINATIVE SELECTION OF CANDIDATES FOR IV GRANTS.

X. CONSULAR. INCREASED INTERDICTION OF NARCOTICS TRAFFIC WILL PROBABLY RESULT IN GREATER NUMBER OF US CITIZEN PRISONERS IN PERUVIAN JAILS. THE CONSULAR SECTION WILL CONTINUE TO UTILIZE CONTACTS AT ALL LEVELS OF THE JUDICIARY TO INSURE FAIR TREATMENT OF PRISONERS AS WELL AS EQUITABLE DISPOSITION OF THEIR CASES. AS APPROPRIATE, THE EMBASSY WILL SUPPORT NEGOTIATIONS
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OF A CONSULAR TREATY AND POSSIBLE PRISONER EXCHANGE AGREEMENT MISSION
IS PREPARED TO DISCUSS WITH GOP STEPS IT MIGHT TAKE TO DISCOURAGE
ILLEGAL MIGRATION TO USAFTER DEPARTMENT INFORMS US WHAT KIND OF
ACTIONS USG WANTS PERU TO TAKE.

NOTE: THE AMBASSADOR MAY HAVE ADDITIONS OR CORRECTIONS
TO MAKE AFTER HIS RETURN FROM WASHINGTON.

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